PHYSICAL PLANNING AND ENVIRONMENTAL POLICY
IN THE NETHERLANDS

A guide to English-language publications
(second edition)
Introduction to the first edition

There is a great and growing interest, from those who speak no Dutch, in physical planning and environmental policy in the Netherlands. Those who want to know include policy makers wondering if they can learn lessons from other countries, academics motivated by pure or applied curiosity, and students on exchange programmes. The increasing contacts between the countries of Europe (for example, the European Community Action Scheme for the Mobility of Students, ERASMUS) stimulate this interest.

The Dutch-speaker with knowledge of these matters and who is asked to help is put in a difficult position. He (or she) is gratified by the interest and would like to satisfy it. But she (or he) has no reason to read the literature about his (or her) country in a language other than Dutch. So she (or he) can offer little but an embarrassed smile of goodwill.

It is for such situations that this Guide has been produced. And given the current position of English as the international scientific language, together with my own predilection for that tongue, the Guide is to English-language publications.

I recognised this need a few years ago and in 1987 produced (with Bouman and Wakatsuki) a "Bibliography of writings in English". That has been found useful, but my experience of using it with ERASMUS students visiting the Netherlands has revealed its limitations also. The most serious of these is that it offers no guidance: it is a "take-it-or-leave-it" collection of literature references. The student, however, wants a clear classification of the literature under topic headings (which requires a deliberate and purposeful analysis of the subject "physical planning and environmental policy"). Further, the student wants advice about the various publications on a particular topic: which gives an introduction to the whole topic and which supplements that basic information?

That bibliography of 1987 had another limitation, one which is inherent to all bibliographies: it does not reproduce the publications it refers to, and some of those might be difficult to get hold of.

What is needed, in my opinion, is a combination of a guide to the literature and a reader:

- the guide divides the subject area (physical planning and environmental policy in the Netherlands) into topics using an explicit and well-argued classification. All publications are classified under those headings. And for every topic, one or two publications are indicated as being basic texts, the other publications providing supplementary information:

- the reader reproduces the basic texts. The guide should be as complete as possible (within the chosen constraints): but the extent of the reader is a matter for deliberate choice. My choice is for a reader containing one or more basic texts on each of the topics separately and including in total about 1000 pages: a careful study of the whole reader would then give a good basic knowledge of physical planning and environmental policy in the Netherlands and would be regarded as being the equivalent of one month full-time university study.

It would be convenient for the user if the Guide and the Reader were published jointly, but there is a practical difficulty with this - the laws of copyright! To obtain permission for publis-
hing all the basic texts would be a huge task and, as the reader will probably have a low circulation, could hardly be justified. For that reason, it has been decided to publish the Guide only: that is what you are now reading. The Reader exists in the form of one copy of a loose-leaf file containing all the basic texts: the contents of this file can be photocopied by the user for educational purposes.

The subject area and how it is divided up

For the subject area physical planning we make a distinction between "generic" and "sectoral" physical planning. With the first we refer to the system of statutory town and country planning, by which is meant the legislation and the public agencies with the task of controlling and guiding the physical development of the land, for all land uses and at all spatial scales. With the second we refer to those other policy fields which have a great and locationally specific effect on the physical development of the land (also at all spatial scales: note that we have not classified by spatial scale). The sectors included in this guide are:

- urban renewal
- protection of historic buildings, conservation areas, etc
- housing policy and housing improvement
- countryside planning
- reclaiming derelict and despoiled land
- infrastructure - water management, highway planning
- employment and economic development (local and regional)
- shopping and other services.
- planning for recreation

For the subject area environmental policy we need to decide how to separate it from physical planning, for environmental policy is often regarded as one of the "sectors" which "have a great and locationally specific effect on the physical development of the land", and thus a sector falling within physical planning. It is, however, clear that environmental policy is more than this, for it includes many measures which are not applied locationally specific and which therefore, cannot be co-ordinated by generic physical planning (examples are changes to exhaust systems in order to reduce noise nuisance from motor vehicles, measures to reduce the generation of waste). Here we take the environmental scientist’s coverage of the subject area and include in it both locationally specific and non-locationally specific policy. (It follows that no aspects of environmental policy except those immediately related to land use - reclaiming derelict and deploiled land - are here included under physical planning). Environmental policy we then divide (similar to what we did with physical planning) into "integrated environmental policy" and the various "sectors" of environmental policy. Under those sectors are:

- pollution of water (incl. water supply)
- pollution of air
- pollution of soil
- waste disposal (incl. toxic substances)
- noise nuisance
- nature conservation.

In the Guide we have tried to maintain a sharp distinction between texts which treat the policy area generally (what is the legislation? what are the issues? what is the policy nationally? - chapters 2, 3) and texts which describe the application of the legislation and the instruments
and the implementation of that policy in one or more concrete cases (the case studies - chapter 5). For these case studies we have restricted ourselves to examples of locationally-specific applications. (The case studies do not, therefore, give a full picture of the application of environmental policy in the Netherlands.) In addition, texts are included which provide a general background to the policy area (chapter 1: the constitutional and institutional basis). There is a separate chapter (4) about education and training for physical planning and environmental policy and about the discussions in the Netherlands about planning approaches, discussions which influence both the education/training and the policy and practice.

The above considerations have led to the following list of contents.

1. the constitutional and institutional basis
   1.1 the structure of public administration
   1.2 the legislation and its relation to policy
   1.3 Dutch culture and history
   1.4 glossaries, bibliographies, etc

2. physical planning
   2.1 history
   2.2 generic physical planning
   2.3 urban renewal
   2.4 protection of historic buildings, conservation areas, etc
   2.5 housing policy and housing improvement
   2.6 countryside planning
   2.7 reclaiming derelict and despoiled land
   2.8 infrastructure - water management, highway planning
   2.9 employment and economic development (local and regional)
   2.10 shopping and other services
   2.11 planning for recreation

3. environmental policy
   3.1 history
   3.2 integrated environmental policy
   3.3 pollution of water (incl. water supply)
   3.4 pollution of air
   3.5 pollution of soil
   3.6 waste disposal (incl. toxic substances)
   3.7 noise nuisance
   3.8 nature conservation

4. education, training, and planning approaches

5. case studies
   (examples of the locationally-specific implementation of physical and environmental policy)
   5.1 national planning
   5.2 physical planning of the Netherlands in the context of Europe
   5.3 regional planning / structure planning / city-scale planning
   5.4 peripheral expansion scheme
Obviously, these subject headings overlap. (To give just one example, the sector under physical planning "reclaiming derelict and despoiled land" is hardly distinguishable from the sector under environmental policy "pollution of soil"). Equally obviously, there is no reason to expect that a publication will fall neatly under just one heading. For both these reasons, it was often not easy to decide under which heading a publication should be placed. One way of dealing with this is to list that publication under all the relevant headings: another way is to list it under one heading and then, under all the other relevant headings, to refer to where the full details are given. Here, both those ways have been rejected as being too cumbersome. Instead, a publication is given once only and the reader is invited to use his or her common sense: for example, if you are interested in housing you can look under 2.3. (urban renewal) and under 2.5 (housing policy and housing improvement).

The constraints on the selection of publications included in the Guide

The first, and obvious, constraint is that the publication must fall within the delimitation of the subject area described above. The second constraint is arbitrary - only those works published after 1979. We want to present the current state of affairs and for that reason to include only the more recent literature: "more recent" we have interpreted as since 1979.

The third constraint is that we include only those works which are "bibliographically traceable": otherwise someone wanting to get hold of a work listed here would find that impossible or very difficult. Occasionally we have transgressed this limitation: where we know of no good basic text which is "bibliographically traceable" but we have a suitable text in our own files, we have included this in the guide as the recommended basic text and put it in the reader.

A fourth constraint is that we have included no English-language summaries of Dutch publications (they do not convey much substantive information) nor publications shorter than three pages (again, they whet the appetite but do not satisfy it).
Within those constraints we have tried to be comprehensive. For example, we have not selected by quality, nor have we rejected a publication because it adds little to what other publications (already included) say.

The method followed

For the Guide:

- the starting point was the bibliography of 1987. The entries were ordered under the new headings. Some of the entries in the bibliography were rejected as not falling under the constraints (see above)

- the information about each publication was presented according to the standard "Chicago style". That is:
  - for a book:
   Surname author, initial first name(s).
   Title of book,
   Location of publisher,
   Name of publisher,
   Year of publication,
   xxxxx p.

  - for an article in a journal:
   Surname author, initial first name(s).
   Title of article, in
   Name of journal,
   Year of publication, volume, number,
   pp. xxx-xxx

  - for a chapter in a book:
   Surname author, initial first name(s).
   Title of chapter, in
   Surname editor book, initial first name(s).
   Title of book,
   Location of publisher,
   Name of publisher,
   Year of publication,
   pp. xxx-xxx

(Note that this is different from the presentation in the bibliography of 1987.)

- the journals searched for the bibliography of 1987 were:
  - Ambio
  - Area
  - Ceres
  - Environment and Behaviour
  - Environment and Planning A
  - Environment and Planning D
  - European Journal of Population
These same journals were searched for publications since 1986 and up to the end of 1990 in November 1990 the first issue of "Environmental News from the Netherlands" was published by the Dutch Ministry of Housing, Physical Planning and Environment. "This is an international quarterly publication on Dutch environmental policy and research.
The publication is aimed at environmental policy makers, researchers, representatives of industry and trade and the international press. It gives an overview of environmental policy plans, projects, trends and developments. In addition, the newsletter reviews international environmental meetings." This new English-language publication appeared too recently to have been included in this bibliography: but it should form a very useful complement to it.

- books in the library of the Institute of Geography and Planning of the University of Nijmegen at the end of 1986 were searched for the bibliography of 1987. Acquisitions by that library (now the library of the Faculty of Policy Sciences) between 1987 and the end of 1990 have been searched for this Guide.

- the following people and institutions have given their help by suggesting publications which should be included:
  - drs Henk Meijer
    Information and Documentation Centre for the Geography of the Netherlands, Utrecht
  - prof. dr. Andreas Faludi
    Het Planologisch en Demografisch Instituut, University of Amsterdam
  - prof dr Ton Kreukels, dr Jan van Weesep
    Vakgroep Geography and Planning, University of Utrecht
  - dr Myriam Jansen-Verbeke
    Vakgroep planologie, University of Nijmegen
  - prof dr Henk Voogd, dr Greg Ashworth
    Vakgroep Stedelijke en Regionale Planning, University of Groningen
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    Vakgroep Bestuur- en Beleidswetenschappen, University of Nijmegen
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    Vakgroep Milieu, Natuur, Landschap, University of Nijmegen
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  - Ministerie VROM, Rijksplanologische Dienst, 's Gravenhage
  - International Society for City and Regional Planners, ISOCARP, 's Gravenhage
  - Rijksinstituut voor Volksgezondheid en Milieuhygiëne, Bilthoven
  We are very grateful to them.

For the Reader:
- the difficult decision was: of all the texts included in the Guide under one heading, which should be indicated as basic texts? The following people and institutions were consulted about this decision:
  - prof dr Andreas Faludi
  - ir Ton Hartman
  To these also we are extremely grateful. The quality of the reader is much higher because of their advice.
of all the texts included in the Guide, those selected as basic texts (i.e. the full text is reproduced in the Reader) are printed in italic.
- sometimes only part of a text included in the Guide has been selected for the Reader. If so, this has been clearly indicated.
- in the Guide, all the texts under one heading are arranged alphabetically. If the basic texts are going to be read and studied, however, it is not necessarily best to take them in that order. Under each heading in the Guide, therefore, a more logical sequence for the basic texts is suggested: it is this sequence which is followed in the Reader.

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Preface to the second edition

The second edition of this Guide has been prepared for two reasons:
a. the first edition was sold out much more quickly than was expected. Mainly in the last years there has been a great demand for a thorough and broad overview of publications in English about Dutch spatial planning issues. The popularity of the Erasmus networks has probably increased the interest in international courses on Dutch universities, based upon English literature, the 'lingua franca' of our times.
b. the second reason to prepare a revised edition is the enormous growth of English publications in the field of planning and environmental policy since 1991. The academic exchange of concepts and theories, of planning problems, instruments and solutions, and the application of experiences from other countries have become much more intensive. The result is a variety of new publications. A simple re-printing of the Guide would have overlooked this development and the vast amount of new information.

As compared with the 1991 edition the same rules were applied (see the Introduction). Nevertheless it has been found necessary to make the following adjustments:
a. the same journals were used as in the previous edition with exception of the following:
   * Focus (after 1990)
   * Geoforum (after 1991)
   * Geo Journal (after 1991)
   * Journal of Leisure Research (after 1992)
   * Landscape Design (after 1990)
   * Landscape and Urban Planning (after 1993)
   * Leisure Science (after 1992)
   * Leisure Studies (after 1992)
   * Physical Geography (after 1993)
   * Plan (after 1990)
   * Planning Outlook (after 1990)
   * Progress in Physical Planning (after 1991);

b. the names of two journals were changed:
   * Netherlands Journal of Housing and Environmental Research into: Netherlands Journal of Housing and the Built Environment
   * Political Geography Quartery into: Political Geography (from 1991);

c. two new journals were included into the search:
   * European Spatial Research and Policy (from 1994)
   * European Planning Studies (from 1993);

d. it would be too pretentious to say that all new books edited in 1991 and later would have been discovered and included into the guide. Still a careful research was carried out to mention the most important ones. Nevertheless, we expect that there are significant omissions. The editors would be happy to be informed about publications which should be included.

e. as far as the Reader is concerned, there is no difference any more between basic and other texts. Therefore basic texts (chosen from the publications till 1991) are not printed in italic. Still they may be recognized by numbers behind the author's name.

This revised edition was made possible by the help of Xavier Buijs whose work was of great value in updating the Guide.

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1. The constitutional and institutional basis

1.1 the structure of public administration

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Hoogerwerf, A. (2)
Relations between central and local governments in the Netherlands, in *
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1981, vol. 13, no 2,
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Kits Nieuwenkamp, J.L.M.K.
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Surveying and Mapping*,
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Dutch provinces and the struggle for the meso, in
Sharpe, L.J. (ed.)
The rise of meso government in Europe,
London,
Sage Publications,
1993
pp. 117-153
1.2 the legislation and its relation to policy

Agrarian
*The agrarian land transaction Act*,
The Hague,
Ministry of Housing and Physical Planning,
1981,
X p.

Annoyance
*Annoyance in the dwelling - Act*,
The Hague,
Ministry of Housing, Physical Planning and Environment,
1986,
X p.

Bolsius, E.C.A.
*Pigs in space (Spatial reconnaissances 1993)*,
The Hague
Ministry of Housing, Spatial Planning and Environment,
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63 p.

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*Dutch land use laws*,
(Werkstukken/Planologisch en Demografisch Instituut, U.V.A., no. 93),
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1981,
X p.
Cultural
*The cultural heritage protection Act (1984)*,
The Hague,
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1984,
X p.

Empty
*Empty property Act*,
The Hague,
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Housing
_The housing Act in the Netherlands_,
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X p.

Land
_The land development Act, an outline_,
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Governmental Service for Land and Water Use (Landinrichtingsdienst),
1988,
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_Fourth report on physical planning - Part I Key planning decision_,
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SDU-publishers,
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National
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Outline
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*The low sky: understanding the Dutch*, Schiedam/The Hague
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Kooij, P.
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1987
(n.b. this whole book can be read as an excellent introduction to the Netherlands. Certain chapters are mentioned separately elsewhere in this bibliography)
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